

# The Majority Rules, But Why Let Them

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RCCD: Meet the needs and expectations of the learner



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# Parliamentary Workshop

Riverside Community College District -- June 16, 2015



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### Why Parliamentary Procedure?

**Principles Underlying Parliamentary Procedure are constructed upon a careful balance of the rights:**

- ✓ Of the majority,
- ✓ Of the minority,
- ✓ Of the individual members,
- ✓ Of the absentees, and
- ✓ Of all of these groups together.

**Parliamentary Procedure enables the membership:**

- ✓ To express its will through its membership,
- ✓ To empower an effective leadership, and
- ✓ To retain direct control of its affairs.

**A majority decides** the will of the assembly through a deliberative process of full and free discussion.

**Every member** has the same right to make the maximum effort to have his position declared the will of assembly.

Parliamentary procedure (**effective meeting management**) allows an assembly to arrive at the will of the majority for the greatest number of questions in the shortest amount of time. This is accomplished regardless of whether the assembly is in total harmony or impassionate division of opinion.

### Hierarchy of Governance

1. Federal Statutes (regulatory guidelines)
2. State Laws:
  - a. Brown Act of 1953
  - b. Education Code
  - c. Corporations Code – Board of Directors, Quorum, Voting
  - d. California Public Records Act
3. City and Local Statutes
4. Constitution: Name; Object
5. Bylaws: A Society's Business Defined
6. Rules of Order (Robert's): Everything else
7. Standing Rules: Maintenance rules and operational policies
8. Customs: Scary part



## **Dos and Don'ts of Minute Taking**

### **Make sure you ...**

1. DO use the agenda as a guide;
2. DO record the kind of meeting, date, time, and location;
3. DO record the presiding officer's and the minute taker's complete name;
4. DO record the presence of a quorum if announced by the presiding officer (Roll Call?);
5. **DO write the full name of the maker of every motion;**
6. **DO include the totals from the treasurer's report for previous balance, receipts, disbursements, and current balance;**
7. DO record the full names of officers and committee chairs who presented a report;
8. DO file complete signed reports of all written reports attached to the minutes as exhibits;
9. **DO enter motions and amendments in the exact wording as stated by the presiding officer and as finally adopted;**
10. **DO show the exact action taken on every motion (e.g., adopted, defeated, postponed, referred, laid on the table, etc.);**
11. **DO record all balloted or ordered counted votes, for and against (Brown Act!);**
12. **DO record all Notices, Points of Order, Appeals (including the reason for the chair's ruling and the outcome of the appeal);**
13. DO include the category of business;
14. DO list the names of members elected or appointed to special committees, the name of each committee, and its purpose;
15. DO include important announcements pertaining to the whole society.

### **Make sure to ...**

1. **NOT forget to check past minutes for agenda items;**
2. **NOT include the names of the seconds;**
3. **NOT include every detail from a report;**
4. **NOT include any content of debate unless ordered by the assembly to do so;**
5. **NOT include any motion withdrawn before the presiding officer stated it;**
6. **NOT include personal opinions or descriptive phrases;**
7. NOT include words of praise or criticism from anyone;
8. NOT forget to include the time of adjournment;
9. NOT close with "Humbly" or "Respectfully submitted,";
10. NOT forget to date and sign the minutes with your title, adding whether the minutes were later adopted with or without corrections.



### **Debate Protocol (Similar to a trial in front of a judge.)**

1. A speaker must be recognized before speaking.
2. Only one person speaks at a time.
3. All comments are made through the chair.
4. Comments are confined to the current issue.
5. Discussion should alternate between Pro and Con.
6. Have no right to complain; only have a right to make a motion.
7. Speak again only after others have spoken once.
8. No reading of lengthy papers.
9. No cross conversations; no interruptions.
10. No verbal attacks of other members.
11. If proper decorum cannot be maintained – call a recess.
12. Enforce the debate time limits (bylaws or the parliamentary authority).
13. Decisions are null and void in the absence of a quorum or proper posting.
14. The vote required to adopt a motion should always be very clear – majority or 2/3.
15. All decisions are binding on all members regardless of how a member voted.
16. All rules must be respected and obeyed – who can move, debate, vote.

### **Problem motions during debate**

- Request for Information
- Question of Privilege (also, Adjourn, Recess)
- Point of Order (also, Previous Question, Division)

-----  
[**Temporary Disposition** of a motion means that a motion is not adopted or defeated, yet. There are a few motions that will accomplish this delay of a final decision:

1. ***Move to Lay the motion on the Table.***  
This requires a temporary emergency. You probably have never seen this motion applied correctly especially in the movies.
2. ***Move to Postpone the motion.***  
One may postpone the motion to later in the session or to the next meeting.
3. ***Move to Refer the motion.***  
One may refer the motion to an ad hoc or a standing committee, and have the committee report at the next meeting or later.]

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## Script F: Typical Debate Protocol Situation:

[We need 7 speaking roles: Ch, A, B, C, D, E, Z]

**Ch:** Our next item under New Business is what instructions to give the delegates.  
Do we have a motion?

**A:** We should advise them to think of our district, exclusively.

**B:** No, we should tell them to think of all special districts in California.

**Ch:** Please wait to be recognized.  
Which of you is ready to make a motion?

**A:** Shouldn't we discuss the topic for 45 minutes so that we can explore everyone's thoughts on what the motion should be?

**Ch:** No. All discussion is limited to the motion on the floor. We cannot discuss aimlessly fishing for inspiration.

**Ch:** Member A, are you ready to make a motion?

**A:** **I move that** we advise the delegates to vote only for motions that favor us.

**Z:** Second

**B:** But, that means that ...

**Ch:** Please wait, Member B.

I need to state the motion so that all know what the discussion is limited to.

**It is moved and seconded** to advise the delegates to vote only for motions that favor us.  
Are you ready for the question? [*Or, Is there any discussion?*]

**B:** So, does that mean that ...

**Ch:** Member B. You must wait to be recognized before speaking.

And anyway, the mover of the motion has the right to speak first on the motion.

The mover of the motion, Member, A has the floor.

**A:** That's OK. I want to hear what others have to say.

**Ch:** Member B, do you wish to speak on the motion?

**B:** Why can't the delegates just meet on their own and decide on their own? Isn't that what delegates are supposed to do? Why do we have to spoon-feed them?

[*Member E raises his hand to seek recognition.*]

**Ch:** Thank you for your comments. Member C has just raised his hand.

**B:** Wait a minute I did not get any answers to my questions.

**Ch:** Member B, you were recognized to discuss, not to make rhetorical questions, or argumentative statements. You did not seek recognition to move, "Request for Information." We listened with respect, and now it is Member C's turn to discuss.

Script F Page 1

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**B:** *[Member B Turns to the Member D who is sitting next to him and asks.]*  
Don't you think my questions are valid?

**D:** Shhh. I want to hear Member C's comments. He is always either laughable or profound.

**Ch:** Please no private conversations. Cross talk prevents others from hearing the discussion.

**B:** Can't I take Member D to the back of the room to plan our debate?

**Ch:** The only way your private conversation will not be a distraction to this board is if you quietly take it out in the hallway.

*[Member E and Member B raise their hands to seek recognition.]*

**Ch:** Member C, did you wish to address this board?

**C:** What is the registration fee?

**Ch:** Member C, please confine your comments to the current motion.  
If you have no comments on the current motion, Member B is our next speaker.

**E:** Point of Order, Mr. Chair.

**Ch:** State your Point of Order, Member E.

**E:** I have been seeking recognition for 10 minutes. You keep ignoring me. Actually, you even recognize members who have already spoken and then ignored me. I have not had an opportunity to be heard.

**Ch:** Your Point of Order is well taken. I apologize for that.  
Members who have already spoken will not be recognized again until those who have not spoken have had an opportunity to be heard. You have the floor, Member E.

**E:** I forgot what I was going to say.

Script F Page 2



## Six Steps to Handling a Motion

A motion is a formal proposal by a member during a meeting that the assembly take certain action. The basic form of the motion is the Main Motion.

### A Main Motion is brought before an assembly:

1. **Motion is moved:** While no motion is pending, a member “rises” and seeks recognition. Once she is recognized she has the exclusive right to be heard at that time. Member makes the motion, “*I move* we allocate \$300 to repair the computers.”
2. **Motion is seconded:** Someone without needing to be recognized, seconds the motion. The seconder is not claiming to agree with motion. The seconder is stating that the motion should be discussed and voted by the organization.
3. **Motion is stated:** The chair states the question, “*It is moved and seconded to allocate \$300 to repair the computers.*” As the chair turns to the maker of the motion, she states, “*Are you ready for the question?*” The motion no longer belongs to the mover; it belongs to the assembly.

### A Main Motion is considered by the assembly:

4. **Motion is debated:** All remarks by the members are made to the chair, never to or about another member. Debate can be closed only by a 2/3 vote by the assembly.
5. **Motion is put:** The chair says, “*The motion is to allocate \$300 to repair the computers. All in favor of the motion indicate by saying, ‘Aye’.*”  
*All opposed to the motion indicate by saying, ‘No’.*”  
The wording of the motion when the question is put is the way it goes into effect.  
A voice vote is the regular method when a majority vote is required for adoption.\*  
A rising vote is the normal method when a 2/3 vote is required for adoption.\*  
A ‘show of hands’ is intended for small assemblies or after an inconclusive voice vote.\*
6. **Vote is announced:** The chair makes the following 4 statements.
  - “*The ‘ayes’ have it.*” Or, “*The ‘Noes’ have it.*”
  - “*The motion is adopted.*” Or, “*The motion is lost.*”
  - The chair states the effect of the vote or orders its execution.
  - “The next item of business is ...”

*\*Beware the Brown Act requirements*



## Script A: Handling a Motion

**We join the regular monthly meeting during the 'New Business' part of the agenda.**

*[Nine speaking roles – CH, A, B, C, D, E, F, G, Z]*

**CH:** The first item under New Business is the purchase of the council's printer system.

**[Step 1]**

**A:** Madam Chair *[Rises and is recognized]*

I move that the council purchases a printer system at a cost not to exceed \$1,500.

**[Step 2]**

**Z:** Second

**[Step 3]**

**CH:** It is moved and seconded that the council purchase a printer system at a cost not to exceed \$1,500.

**[Step 4]**

Are you ready for the question? *[Or, - Is there any debate? Are you ready to vote?]*

**A: and B:** *[Simultaneously]* Madam Chair. *[Both rise seeking recognition]*

**A:** I have distributed several documents illustrating the specifications and benefits of the best printer model under \$1,500. That is the one I suggest we purchase.

**B:** Madam Chair. Shouldn't we buy a new screen instead? Why can't we replace the microphone system instead? I know, let's buy an iPad for each officer, instead.

**CH:** Thank you for your comments. Are you ready for the question?

**A:** *[Is recognized and begins to speak for the second time.]*

**C:** Madam Chair, Point of Order.

**CH:** What is your Point of Order?

**C:** Member A has already spoken once and there are others seeking to speak. Member A should not be recognized again yet.

**CH:** Your point is well taken. Member A will please sit down.

Script A Page 1



*[Illustration of Ranking of Motions]*

**E:** Madam Chair, [recognized] I move to amend by striking “\$1,500” and inserting “\$2,000”.

**Z:** Second

**CH:** It is moved and seconded to amend by striking “\$1,500” and inserting “\$2,000”.  
Is there any discussion?

**F:** Madam Chair, [recognized] I move to refer the motion to the Finance Committee.

**Z:** Second

**CH:** It is moved and seconded to refer the motion to the Finance Committee.  
Is there any discussion?

**G:** Madam Chair, [recognized] I move to postpone the motion until after lunch.

**Z:** Second

**CH:** It is moved and seconded to postpone the motion until after lunch.  
Is there any discussion.

**CH:** All in favor of postponing the motion until after lunch indicate by saying, ‘Aye’.[Few]

Those opposed say, ‘No’ . [Everyone]

**CH:** Motion fails.

**CH:** The question before you now is the motion to refer the main motion to the Finance Committee. Is there any discussion?

**CH:** All in favor of referring the motion to the Finance Committee, say ‘Aye’.[Few]

Those opposed say, ‘No’ . [Everyone]

**CH:** Motion fails.

**CH:** The question before you now is the motion to amend by striking ‘\$1,500’ and inserting ‘\$2,000’. Is there any discussion?

**CH:** All in favor of amending the motion indicate by saying, ‘Aye’.[Few]

Those opposed say, ‘No’ . [Everyone]

**CH:** Motion fails.

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**CH:** The question before you now is the main motion. Is there any discussion?

**D:** Madam Chair, Request for Information.

**CH:** What is your question Member D?

**D:** Do we have the right to spend up to \$1,500 on a printer system?

**CH:** The council has already been authorized to spend a certain amount of money on business equipment as long as it is for the benefit of the student body.  
Are you ready for the question?

## **[Step 5]**

**CH:** The question before you is, shall the council purchase a printer system at a cost not to exceed \$1,500?

All in favor of the motion indicate by saying, 'Aye'. *[Half say, 'Aye'.]*

All opposed to the motion indicate by saying, 'No'. *[Half say, 'No'.]*

## **[Step 6]**

The 'Ayes' have it. The motion is adopted.

**Z:** Division. Division.

**Ch:** Division has been call for.

We need to retake the vote, but by rising.

All in favor of the motion indicate by rising. *[Most do so.]*

All opposed to the motion indicate by rising. *[Few do so.]*

The 'Ayes' have it. The motion is adopted.

The council will purchase a printer system at a cost not to exceed \$1,500.

The next item under New Business is ...



## Amendments

### 1° Amendment (Form 1) – Insert or Add

1. Original Main Motion

I move that membership not be restricted on the basis of race, religion, etc.

2. What you really wanted was ...

I want to include ‘**age**.’

3. You need to move to amend

I move to amend by inserting “**age**” after the word “**religion**.”

4. If the amendment is adopted the main motion will read

I move that membership not be restricted on the basis of race, religion, **age**, etc.

### DRILL: Primary Amendment (Form 1)

**Ch:** The motion is [*as created by a volunteer*].

Are you ready for the question?

**A:** Madam Chair, I move **to amend** the motion by inserting ...

**Z:** ...

**CH:** It is moved and seconded to amend by inserting ...

Are you ready for the question?

[Assume some debate]

**CH:** The motion before you is to amend by inserting ...

All in favor ...

All opposed ...

The .... have it.

The motion to amend by inserting ... is ...

We are back to the main motion (as amended).

Are you ready for the question?



## Amendments

### 1° Amendment (Form 2) – Strike

1. Original Main Motion

I move that membership not be restricted on the basis of race, age, genetic information, etc.

2. What you really wanted was ...

I don't want '**genetic information**' included.

3. You need to move to amend

I move to amend by striking "**genetic information**" after the word "**age**."

4. If the amendment is adopted the main motion will read

I move that membership not be restricted on the basis of race, age, etc..

### DRILL: Primary Amendment (Form 2)

**Ch:** The motion is [*as created by a volunteer*].

Are you ready for the question?

**A:** Madam Chair, I move **to amend** the motion by striking ...

**Z:** ...

**CH:** It is moved and seconded to amend by striking ...

Are you ready for the question?

[Assume some debate]

**CH:** The motion before you is to amend by striking ...

All in favor ...

All opposed ...

The .... have it.

The motion to amend by striking ... is ...

We are back to the main motion (as amended).

Are you ready for the question?



## Amendments

### 1° Amendment (Form 3) – Strike and Insert

1. Original Main Motion

I move that a majority be defined as **50% plus 1**.

2. What you really wanted was ...

I do not want the Hollywood version. I want the Mathematical version.

3. You need to move to amend

I move to amend by striking “**50% plus 1**” and inserting “**greater than half.**”

4. If the amendment is adopted the main motion will read

I move that a majority be defined as **greater than half**.

### DRILL: Primary Amendment (Form 3)

**Ch:** The motion is [*as created by a volunteer*].

Are you ready for the question?

**A:** Madam Chair, I move **to amend** the motion by striking ... and inserting ...

**Z:** ...

**CH:** It is moved and seconded to amend by striking ... and inserting ...

Are you ready for the question?

[Assume some debate]

**CH:** The motion before you is to amend by striking ... and inserting ...

All in favor ...

All opposed ...

The .... have it.

The motion to amend by striking ... and inserting ... is ...

We are back to the main motion (as amended).

Are you ready for the question?



## **Script B: Postpone to a Certain Time vs. Lay on the Table**

*[During a regular meeting a Main Motion is temporarily disposed of with a motion to Lay on the Table and then with a motion to Postpone to a Certain Time.] [7 speakers – CH, A, B, C, D, E, Z]*

**Ch:** The motion before you is to hold the next retreat on a cruise ship.  
Are you ready for the question?

**A:** Mr. Chair.

**Ch:** Yes, Member A.

*[As Member A starts to speak, he notices that an important official from our Administrative Office has entered the room signaling a request for a few minutes of the board's time.]*

**A:** I notice that the board's attention is requested by our administration.  
I move to Lay the current motion on the Table.

**Ch:** If there is no objection, the pending question is Laid on the Table.

*[No one objects.]*

*[Notice. No time limit is ever given with the motion to Lay on the Table!]*

*[The official delivers information on an upcoming fundraiser and leaves.]*

**B:** Mr. Chair.

**Ch:** Yes, Member B.

**B:** I move that this board 'supports' the upcoming fundraiser.

**Ch:** If there is no objection, this board will 'support' the upcoming fundraiser.  
*[No one objects.]*

**C:** Mr. Chair.

**Ch:** Yes, Member C.

**C:** I move to Take from the Table the motion related to our retreat on a cruise ship.

**Ch:** If there is no objection, the motion related to our retreat on a cruise ship will be Taken from the Table.

*[No one objects.]*

*[Member A speaks, but too much.]*

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**D:** Mr. Chair.

**Ch:** Yes, Member D.

**D:** I move to Postpone the pending question until after the break.

**Z:** Second

**Ch:** If there is no objection, the pending question will be Postponed until after the break.

**E:** I object

*[Since Member E objected, he is Seconding the motion to Postpone which is now ready for debate, amendments, and voting.]*

**Ch:** Member E, you have the floor.

*[Is Member E the mover or the seconder?]*

**E:** Our schedule for today is already full. We will need more time than expected for this motion. I move to amend the motion by striking the phrase "until after the break".

**Z:** Second

**Ch:** If there is no objection, the pending question will be amended by striking the phrase "until after the break".

*[No one objects.]*

**Ch:** The motion to Amend the Postpone motion is adopted by unanimous consent.  
We are now back on the motion to Postpone, except now as amended.  
Are you ready for the question?

**Ch:** If there is no objection, the motion to Postpone the Main Motion will be adopted.

*[No one objects.]*

**Ch:** The motion related to our next retreat is Postponed until our next meeting.

**Ch:** The next item of business is ...



## Script C: Refer a Main Motion to a Committee

*[6 speaking roles: Chair, Sect, A, B, C, and Z]*

The subsidiary motion to commit or to refer requires several elements:

Refer to a Standing Committee	Refer to a Special (Ad Hoc) Committee
1. Instructions on the task 2. Date of when to report back 3. Which existing Standing Committee	1. Instructions on the task 2. Date of when to report back 3. Number of Committee members 4. Names of Committee members 5. Name of Committee Chair

**Ch:** Is there any new business?

**A:** *(Rises and is recognized)* I move we hold our next Annual Meeting at the Hilton Hotel

**Z:** Second

**A:** *(Rises and is recognized)* Everyone loves a big hotel when away from campus.

**B:** *(Rises and is recognized)* We cannot decide this right now without more information. This question should be studied by a special committee.

**Ch:** Is that a motion?

**B:** Yes. I move we create a special committee of 3 members with me as the chair. I think member C and member D should be committee members.

**Z:** Second

**Ch:** What would you have this committee do?

**B:** The committee should explore the costs associated with renting a meeting hall in the top three hotels in downtown Sacramento, CA, and report at the next meeting.

**Z:** Second

**Ch:** The secretary will please read the motion.

**Sect:** "That we create a special committee of 3 members with member B as the chair, and with member C and member D as committee members. The committee should explore the costs associated with renting a meeting hall in the top three hotels in downtown Sacramento, CA, and report at the next meeting."

**Ch:** The motion, as read by the secretary, is moved and seconded.

Are you ready for the question?

**C:** *(Rises and is recognized)* I move to postpone the main motion to 4:00 p.m. this afternoon.

**Z:** Second

**Ch:** It is moved and seconded to postpone the main motion to 4:00 p.m. this afternoon.

Are you ready for the question?

**If there is no objection**, the main motion will be postponed to 4:00 p.m. this afternoon.



## **Script CC: Unscripted Drill on Refer a Main Motion to a Committee**

*[We are in the processes of handling a Main Motion. A member proposes to have the Main Motion referred to a committee for recommendations. Attendees will fill in the proper phrasing where the sentences are left incomplete.] [7 speakers – CH, A, B, C, D, E, Z]*

**A:** *[After being recognized by the Chair]* Mr. Chair, I move that the Main Motion be referred to a committee.

**Z:** Second

**CH:** It is moved and seconded to refer the Main Motion to a committee. The motion to refer is incomplete and during discussion the assembly needs to fill in the 5 missing parts. Does the mover of the motion to Refer wish to complete the motion?

**A:** I suggest it be a Special Committee of ....

**CH:** A Special Committee of ... is suggested.

Any amendments to this part? Any other suggestion to complete the motion to Refer.

**B:** I suggest Member A ...

**CH:** It is suggested that Member A: ...

Any amendments to this part? Any other suggestions to complete the motion to Refer?

**C:** I suggest the committee be composed of ...

**CH:** ...

**D:** I suggest the assignment be ...

**CH:** ...

**E:** I suggest ...

**CH:** ...

**CH:** The motion before you is ..... Are you ready for the question?

**CH:** All in favor ...

**CH:** All opposed ,,,

**CH:** The ... have it. The motion to refer is ...

**CH:** The next item on the agenda is ...

**OR**

**CH:** We are back to the Main Motion. Is there further debate? Are you ready for the question?



## Script D: Point of Order and Appeal

*[During the president's report, the president wishes to add an item to New Business. The organization's bylaws require a 2/3 vote to add new items to the agenda. The president tries to add new business with a majority vote.] [6 speakers – CH, Comm CH, A, B, C, D]*

**Ch:** All in favor of adding to the agenda the new business proposed by the Budget Committee say, "Aye".

*[Just over half respond.]*

Those opposed say, "No". *[Less than half respond.]*

The "Ayes" have it. The new business is added to the agenda.

**Ch:** The next item of business is to hear from the Budget Committee's support of this new business. The chair of the committee will please explain.

**Committee Ch:** The committee has always believed that ...

**A:** Point of Order, Madam Chair.

**Ch:** We are in the middle of a report. Can't you show some manners and wait?

**A:** Madam Chair, I rise to a **point of order**, or is it a Point of Parliamentary Inquiry?

**Ch:** For goodness sakes! What is so important that you have to interrupt our business?

**A:** Our bylaws clearly state that it takes a 2/3 vote to add any new business to the agenda. You added the new business with a mere majority. The motion to add new business failed.

**Ch:** You are too late with your point of order. Keep up with the conversation.

**Ch:** The committee chair shall proceed with her report.

**A:** Madam chair. Is that your **ruling** on my point of order?

**Ch:** Obviously. Weren't you paying attention? Let us listen to the committee's report.

**A:** I **appeal from the decision of the chair!**

**B:** Second

**Ch:** You what? Fine. Since you insist. There is an appeal on a righteous ruling by the chair. The confused member believes that the vote necessary to add new business to our agenda is a 2/3 vote. I will show how I am infallible.

Here is the process. First I will explain the wisdom of my ruling. And then, anyone else who wishes to discuss the issue and show her limited understanding of our bylaws may speak, but I get to speak again after everyone else has spoken.

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**Ch:** It is a well know fact that rules can be suspended when dealing with important issues. There is nothing more important than dealing with new business. I chose to suspend the 2/3 vote required by the bylaws. I took the vote correctly, and I am the president.

**A:** A bylaw may never be suspended regardless of how inconvenient it may appear. Even under unanimous consent, a bylaw may not be suspended. *[p. 263 line 1]*

**B:** Though most points of order must be made before a new issue is introduced, a point of order related to a violation of a bylaw has no such time limitation. *[p. 251 line 9]*

**C:** A 2/3 vote cannot even be taken with a voice vote. It must be taken with a rising vote or a show of hands. *[p. 401 line 29]*

**Ch:** Does anyone else want to show how little she understands my role as your president?

**Ch:** I will close debate by reminding you that when you elected me your president, you delegated to me the authority to make these difficult decisions. *[p. 255 line 26]*

**Ch:** We are going to vote now. The question before you is “**Shall the decision of the chair be sustained?**” This means that a tie will not defeat my decision. Only a majority in the negative will defeat my decision. Also, I can vote to cause a tie, if I want to. *[p. 258 line 16]*

**Ch:** **As many as are in favor of sustaining the decision of the chair** say, “Aye”.

*[Few vote]* Those opposed say , “No”. *[Most vote]*

**Ch:** The “Ayes” have it. **The decision of the chair is sustained.** Thank you all. We will now continue listening to the committee’s explanation.

**D:** Division. Division. *[p. 280 line 10]*

**Ch:** A division of the assembly has been demanded.

All in favor of sustaining the decision of the chair, please rise. *[Few rise]* Thank you. Please be seated. All opposed, please rise. *[Almost everyone rises]* Thank you, please be seated.

It appears to be very close, but I will show you how noble and magnanimous I am. I will yield. The amendment of the agenda failed. We will return to the President’s Report.



## **Script DD: Unscripted Drill on Point of Order and Appeal**

*[We have just disposed of a Main Motion, and another Main Motion is about to be proposed. Attendees will fill in the proper phrasing where the sentences are left incomplete.] [5 speakers – CH, A, B, C, Z]*

**A:** *[After being recognized by the Chair]* Mr. Chair, I move that we buy an electronic voting system.

**Z:** Second

**CH:** It is moved and seconded to buy an electronic voting system.  
Are you ready for the question?

**B:** *[Without being recognized]* Point of Order.

**CH:** What ...?

**B:** All expenditures ...

**CH:** *[Chair disagrees]* Your point is ....  
Are you ready for the question?

**C:** *[Without being recognized]* I appeal ...

**Z:** Second

**CH:** The ruling of the chair is appealed from.

**CH:** *[Chair explains and proceeds]* ...

*[After the debate]*

**CH:** *[The chair puts the Appeal to a vote.]* Shall the ...

All in favor of ...

Those opposed to ...

The ... have it. We shall now continue with the main motion.

**OR,**

The ruling of the chair is ... The next item of business is ...



## **Script E: Reconsider the Vote (Composed of Move and Call)**

*[We join the monthly meeting of Region X. [6 speakers – CH, A, B, C, D, Z]]*

**CH:** The motion before you is “to support Legislation AB 123.”

All in favor of the motion indicate by saying, ‘Aye’. *[Everyone says, ‘Aye’.]*

All opposed to the motion indicate by saying, ‘No’. *[Silence]*

The ‘Ayes’ have it. The motion is adopted.

The chair of the Legislative Committee will draft a letter for the chair’s signature.

The next item on the agenda is Legislation AB 456.

**A:** Madam Chair *[Rises and is recognized]*

I move we “support” Legislation AB 456.

**Z:** Second

**CH:** It is moved and seconded that we “support” Legislation AB 456.

Are you ready for the question?

**A:** Madam Chair *[Rises and is recognized]*

I have researched this legislation and I know it is good for us. Trust me.

**CH:** Are you ready for the question?

**B:** Madam Chair *[Rises and is recognized]*

I move to reconsider the vote on Legislation AB123. I voted on the prevailing side.

**Z:** Second

**CH:** The secretary will make a note that it was moved and seconded to reconsider the vote on Legislation AB123.

**B:** Let me explain why it is critical that we ...

**CH:** Member B, we are in the middle of another motion. Though you may **move to** reconsider a vote now, you cannot **call it up** until there is no motion pending.

Please continue Member A.

**B:** I knew that.

**A:** I was just saying, ...perhaps,... maybe, ...I guess I am done.

**C:** Madam Chair *[Rises and is recognized]*

I have researched this legislation and Legislation AB 456 is terrible for us. Trust me.

**CH:** Are you ready for the question?

**CH:** The motion before you is “to support Legislation AB 456.”

All in favor of the motion indicate by saying, ‘Aye’. *[Everyone says, ‘Aye’.]*

All opposed to the motion indicate by saying, ‘No’. *[Silence]*

The ‘Ayes’ have it. The motion is adopted.



*[We have disposed of the pending motion and can now take up the motion to reconsider the vote of a different motion.]*

**B:** Madam Chair *[Rises and is recognized]*

I **call up** the motion to reconsider the vote on Legislation AB 123.

**CH:** The motion to reconsider the vote is called up.

**B:** Let me explain why it is critical that we not support Legislation AB 123.

**D:** Point of Order

**CH:** What is your Point of Order?

**D:** Member B is debating a motion that has not yet been seconded.

**CH:** Your point is not well taken.

The motion to reconsider a vote has 2 parts, **to move** and **to call**. Only the move part requires a second. And, it was seconded when it was moved. Please continue Member B.

**B:** During the debate of the last motion I was bored with the discussion so I was catching up with my Facebook page. I came across a posting that all of you need to hear about.

*[After much mindless and pompous bickering by Member A and Member B...]*

**CH:** Are you ready for the question?

**CH:** The motion before you is whether or not to reconsider the vote on AB 123.

All in favor of reconsidering the vote indicate by saying, 'Aye'. *[Everyone says, 'Aye'.]*

All opposed to reconsidering the vote indicate by saying, 'No'. *[Silence]*

The 'Ayes' have it. The motion to reconsider the vote is adopted.

**CH:** Member B, you may debate the original motion in support of AB 123.

**B:** Oh, no thanks. I have said enough.

**CH:** Are you ready for the question?

**CH:** The motion before you is "to support legislation AB 123."

All in favor of the motion indicate by saying, 'Aye'. *[Silence]*

All opposed to the motion indicate by saying, 'No'. *[Everyone says, 'No'.]*

The 'Noes' have it. The motion is defeated.

The chair of the Legislative Committee will not draft a letter for the chair's signature.



## **Suspend the Rules** (not 'Suspend the Orders of the Day')

When an assembly wishes to do something it cannot do without violating its regular rules, it can adopt to '**Suspend the Rules**' that interfere with the proposed action.

This motion cannot be debated or amended, however it does have other restrictions.

- I. A Standing Rule may be suspended with a majority vote.
- II. Rules of Order (Robert's) may be suspended with a 2/3 vote (except FPPL).
- III. The following may not be suspended even with unanimous consent.
  - A. Bylaws or Constitution unless they provide for their own suspension.
  - B. Federal, State, or local laws
  - C. Fundamental Principles of Parliamentary Law (FPPL):
    - 1. Rule that allows only one question at a time
    - 2. Rule that allows only members to vote
    - 3. Rule that prohibits absentee or cumulative voting
    - 4. Rule that protects absentees or basic rights of individuals
      - a. Rule requiring presence of a quorum
      - b. Rule requiring a notice
      - c. Rule protecting the right to attend meeting, make motion, speak in debate, and vote

### **Drill**

"I move to suspend the rules that interfere with listening to the committee's report."

### **For each of the following,**

1. Move a motion to **suspend the rules that prohibit** the action;
2. State if the rule can be suspended; and
3. State what the necessary vote for adoption would be.

You want to **suspend the rules that prohibit** the following actions. Make the motion:

- a. To allow delegates to sit wherever they wish
- b. To allow a speaker to debate an additional 2 minutes
- c. To allow smoking in the assembly room
- d. To allow voting by mail
- e. To allow election of officers by a show of hands
- f. To take up 2 motions at one time
- g. To allow the voting in the absence of a quorum
- h. To allow members at the convention without their required name tags
- i. To dispense with the listening to the Treasurer's Report
- j. To not require a resolution in writing at the convention



## **The Brown Act of 1953 (California Government Code §54950-54963)**

### **Before the Meeting:**

#### **1. Public need not identify self (§54953.3)**

- a. A member of the public shall not be required as a condition of attendance to register or to supply any identification.
- b. If a sign in sheet is used, it shall clearly state that signing in is strictly voluntary.

#### **2. Agenda packet (§54954.1)**

- a. Any person may request in writing that a copy of the agenda, or a copy of all the documents constituting the agenda packet, be mailed to that person for a fee.

#### **3. 72 hour posting (§54954.2 (a) (1))**

- a. At least 72 hours before a regular meeting, the board shall post an agenda containing a brief general description of each item of business to be transacted at that meeting including items for a closed session.
- b. No action or discussion shall be undertaken on any item not posted on the agenda 72 hours before the regular meeting. Except the following.

**Exception #1:** Upon the determination by a majority vote that an emergency situation exists.

**Exception #2:** Upon determination by a 2/3 vote (if less than 2/3 of the members are present, a unanimous vote is necessary) that there is a need to take immediate action, and that the need of the action came to the attention of the board subsequent to the posting of the agenda.

**Exception #3** The item was posted for a prior meeting that occurred not more than 5 days before and the prior meeting was continued to the current meeting.

#### **4. Public may address the board (§54954.3 (a))**

- a. Every agenda shall provide the public an opportunity to directly address the board.
- b. This is allowed before or during the board's consideration of an item.
- c. The public may speak on any topic that is within the subject matter jurisdiction of the board.
- d. However, the public need not be afforded an opportunity to speak on topics already discussed openly at a committee meeting where the public had an opportunity to speak.

#### **5. Time limits (§54954.3 (b))**

- a. The board may adopt regulations to limit the total amount of time allocated for a particular issue and for each speaker as included on the posted agenda.

#### **6. Public speaking prohibitions (§54954.3 (c))**

- a. The board may not prohibit public criticism of policies, procedures, programs, services or acts of omissions. This is how the Brown Act makes the meeting an Open Meeting.
- b. The Brown Act does not confer any privilege or protection for expression beyond that otherwise provided by law.

### **During the Meeting:**

#### **7. Secret ballot (§54953 (c))**

- a. No action shall be decided by secret ballot.
- b. **Section 54953 (c) (2) – Every member's vote must indicate for/against/abstain.**



**8. Teleconference (§54953 (b))**

- a. The board may use teleconference for the benefit of the public in connection with any meeting or proceeding authorized by law. However, the association's bylaws need to authorize the board to use teleconference.
- b. Teleconference devices may be used for all purposes within the subject matter jurisdiction.
- c. All votes shall be taken by roll call.
- d. The board shall post the agenda at each teleconference site.
- e. Each teleconference site shall be ADA accessible to the public.

**9. Public may record (§54953.5 (a))**

- a. Any person shall have the right to record the proceedings with audio or video or both.
- b. The recording cannot disrupt the meeting with noise, illumination, or obstruction.
- c. If the board records the meeting, the board shall allow the public to inspect it on the board's equipment for up to 30 days.

**10. Closed session (§54954.5)**

- a. Closed sessions are prohibited by the Brown Act except for 17 situations related to real property or labor negotiators, litigation, liability claims, employee (appointment, evaluation, or discipline), trade secrets, etc. (Notice that attorney-client privileges are limited.)

**11. Report from closed session (§54957.7)**

- a. The board shall report any action taken in closed session and the vote by each member.

**12. Willful interruption (§54957.9)**

- a. If any meeting is willfully interrupted so as to render the orderly conduct of the meeting unfeasible and order cannot be restored by removal of the problem individuals, the board may order the room cleared and continue the meeting.
- b. The board shall allow the press and individuals not causing the disturbance to reenter the meeting room.

**After the Meeting:**

**13. Standing committees (§54952 (b))**

- a. Regardless of composition, as long as it has a continuing subject matter jurisdiction, or a fixed meeting schedule by formal action, a standing committee falls under the Brown Act.

**14. Conference fees (§54952.2 (c) (2))**

- a. The public does not have free admission to a conference which the organizer has required other participants to pay fees as a condition of attendance.

**15. Public may broadcast (§54953.6)**

- a. Any person shall have the right to broadcast the proceedings (audio and/or video.)
- b. The broadcast cannot disrupt the meeting with noise, illumination, or obstruction.

**16. Courts (§54960.5)**

- a. A court may award court costs and reasonable attorney fees to the plaintiff (the board) if it finds that the board has violated the Brown Act.
- b. Similarly for the defendant (the public) where the court finds the action brought to the court was clearly frivolous and totally lacking in merit.

# Parliamentary Workshop

Riverside Community College District -- June 16, 2015



Brown Act Meeting Types	Post and Notice	Ordered by
<b>Regular (§ 54954.2)</b>	Post at least 72 hours before the meeting.  Notice mailed to those on a list for a minimal fee.	Ordered per bylaw or motion
<b>Adjourned (§ 54955)</b>	Post at least 24 hours after adjournment of original meeting that set the adjourned meeting. Posted near the door! If the hour is omitted, the hour is that of the regular meeting.  Notice in same manner as in Special Meeting.	Ordered by majority vote at regular meeting, adjourned meeting, or special meeting. Quorum is not required to set an adjourned meeting. If all members are absent, clerk or secretary may declare adjournment and set the adjourned meeting.
<b>Special (§ 54956)</b>	Post at least 24 hours before the meeting.  Written notice to each member and media (that requested it) at least 24 hours before the special meeting. Written notice is dispensed with if member waives it or attends meeting. May be called to discuss budget but not salaries.	Ordered by presiding officer or majority of the members
<b>Emergency (§ 54956.5)</b>	Post at least 24 hours before, if possible.  Notify the media (that requested it) at least 1 hour before, or when possible. Minutes shall be posted for at least 10 days as soon as possible.	Ordered by majority of members for conditions of work stoppage, crippling activity, impaired public health or safety.
<b>Dire Emergency (§ 54956.5)</b>	Post at least 24 hours before, if possible.  Notify the media (that requested it) at least 1 hour before, or when possible. Minutes shall be posted for at least 10 days as soon as possible.	Ordered by majority of members for conditions of crippling disaster, mass destruction, terrorist act, endangered public health or safety.

# Parliamentary Workshop

Riverside Community College District -- June 16, 2015



<b>Purpose and Form for Each Motion</b> (Beware of Order of Precedence)	
<b>Purpose</b>	<b>The Motion and its Form</b>
Propose some action	<b>Main Motion</b> I move to donate \$50 to preserve the habitat of the Clay Pigeon.
Improve a proposal	<b>Amend</b> I move to amend the motion by striking \$50 and inserting \$75.
Change the amount of time for discussion	<b>Limit or Extend Debate</b> I move to limit debate to 1 minute per speaker.
Stop discussion and vote now	<b>Close Debate</b> I call the previous question.
Delay a decision	<b>Refer</b> I move to refer the motion to the bylaws committee  <b>Postpone to a Certain Time</b> I move to postpone the motion until after the break.  <b>Recess</b> I move to recess for 5 minutes.
Kill a motion	<b>Postpone Indefinitely</b> I move to postpone the motion indefinitely.
Deal with an emergency	<b>Lay on the Table</b> I move to lay the motion on the table.  <b>Suspend the Rules (Not Suspend the Orders of the Day)</b> I move to suspend the rules that prohibit us from taking up the new business now.
Obtain information	<b>Parliamentary Inquiry</b> Mr. Chair, if we adopt this motion can we rescind it tomorrow?  <b>Request for Information</b> Mr. Chair, can the treasurer tell us if we have enough money for this motion?
Challenge the ruling of the chair	<b>Point of Order</b> Point of Order. We cannot vote on this motion. There is already another motion on the floor.  <b>Appeal</b> I appeal from the decision of the chair.
Assure the accuracy of the voice vote	<b>Division</b> Division. Division.
Close the meeting	<b>Adjourn</b> I move to adjourn.

# Parliamentary Workshop

Riverside Community College District -- June 16, 2015



<b>Strategy through Parliamentary Procedure</b> (Beware of Order of Precedence)	
<b>You support the motion</b>	<b>You oppose the motion</b>
<b>Second</b> it promptly and enthusiastically.	Do not <b>second</b> it. Distract the seconder.
<b>Speak</b> in favor of it as soon as possible.	<b>Speak</b> against it as soon as possible. Ask questions that put the proponents on the defensive.
Move to <b>amend</b> it to make it more acceptable. Speak against any amendment that makes the motion less acceptable to you.	Move to <b>amend</b> it, to encumber it adversely. Move to amend it so as to remove what displeases you, or adds what pleases you.
Vote against <b>postponement</b> unless it will strengthen your motion.	Move to <b>postpone</b> to a time when your friends will be there or when others will forget about the motion.
Vote against <b>referring</b> to a committee unless you can vote your friends as committee members. Vote to refer to a committee if defeat appears likely.	Move to <b>refer</b> to a committee and fill the committee with your friends. Vote against referring to a committee if defeat is likely.
Vote against a <b>recess</b> unless you can use it to bring in more of your friends or more facts.	Move to <b>recess</b> so that you can convince some more voters or bring in more friends or more facts.
Make sure your friends do not leave to assure that you have a <b>quorum</b> .	Question the presence of a <b>quorum</b> .
On a <b>voice vote</b> , vote emphatically.	On a <b>voice vote</b> , vote emphatically.
Move to <b>divide the motion</b> if it will strengthen the motion.	Move to <b>divide the motion</b> if it will weaken the motion.
Review your <b>parliamentary authority</b> before the motion comes up.	Review your <b>parliamentary authority</b> before the motion comes up.
Use <b>Point of Order</b> as a shield.	Use <b>Point of Order</b> as a sword.
Beware of the timing on the <b>agenda</b> to assure that the motion is not abandoned.	Use the timing on the <b>agenda</b> to terminate consideration of the motion.
Vote against <b>adjournment</b> in order to continue discussing the motion and to reach a vote.	Move to <b>adjourn</b> to prevent further discussion or a vote.

# Parliamentary Workshop

Riverside Community College District -- June 16, 2015



## Ranking of Selected Motions

	Interrupt	Second	Debate	Amend	Vote
<b>PRIVILEGED MOTIONS</b>					
13. Fix the Time to Which to Adjourn		S		A	M
12. Adjourn		S			M
11. Take a Recess		S		A	M
10. Raise a Question of Privilege	I				C
9. Call for the Orders of the Day	I				C**
<b>SUBSIDIARY MOTIONS</b>					
8. Lay on the Table		S			M
7. Previous Question		S			2/3
6. Limit or Extend Limits of Debate		S		A	2/3
5. Postpone to a Certain Time		S	D	A	M**
4. Commit (Refer)		S	D	A	M
3. Amend		S	D**	A	M
2. Postpone Indefinitely		S	D		M
1. MAIN MOTION		S	D	A	M
<b>INCIDENTAL MOTIONS (No Ranking)</b>					
Appeal	I	S	D		M
Division of Assembly	I				**
Point of Order	I				C**
Request for Information	I				C
Suspend the Rules (that prohibit)		S			2/3
<b>BRING AGAIN BEFORE ASSEMBLY</b>					
Rescind/Amend Something Prev Adopted		S	D**	A	**
Reconsider the Vote		S	D		M
Discharge a Committee		S	D**	A	**
Take from the Table		S			M

\*\* See Robert's Rules  
 C Chair Decides  
 I Can Interrupt

S  
 A, D  
 M or 2/3

Requires a Second  
 May be Amended, Debated  
 Vote Required to Adopt